September 12,1986 8882A:KN:clt INTRODUCED BY: Laing, North
Sims, Sullivan

PROPOSED NO.:

86 - 423

ORDINANCE NO. 7788

AN ORDINANCE relating to discrimination and affirmative action in employment by county contractors, subcontractors or vendors; establishing policies; prescribing procedures, obligations, and requirements; prescribing penalties for noncompliance; and amending Ordinance 4528, Sections 1, 2, 3, 4, 5, 6, 7, 8, 12, and 13 and KCC 12.16.010 thru 12.16.080, KCC 12.16.120 and KCC 12.16.130.

PREAMBLE:

The King County council finds and the county executive recognizes that adoption of this ordinance is consistent with the purposes of state and federal statutes regarding non-discrimination in employment. The council further finds that the interest and general welfare of the county would be served by the non-discrimination and affirmative action measures provided for by this ordinance. A statement of findings and intent relating to the contract compliance program and this ordinance is set forth in Attachment "A" and incorporated by reference.

BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

SECTION 1. Ordinance 4528, Section 1, and KCC 12.16.010 are hereby amended to read as follows:

Definitions. For the purposes of this chapter, the words set out in this section shall have the following meanings:

A. "Affidavit" means a sworn statement under oath.

((A.)) B. "Affirmative action" means policies, procedures and programs designed to increase the representation of <u>and</u> remedy the results of past discrimination against minorities, ((and)) women, and handicapped persons in employment, applications for employment, and employment-related training programs (of minorities, ((and)) women <u>and handicapped persons</u>).

 $((B_{\text{-}}))$ C. "Contractor" means any person, firm, business, organization, company, partnership or corporation contracting to do business, with King County, including, but not limited to,

construction contractors, consultant contractors, providers of professional services, service agencies, ((and)) vendors, and suppliers selling or furnishing materials, equipment, goods or services, but not including governmental agencies.

- $((G_{\overline{\bullet}}))$ \underline{D} . "Discrimination" means differential treatment of or pursuit of policies or practices that have a disproportionate impact upon persons due to their creed, <u>religion</u>, race, color, sex, age, marital status, national origin or the presence of any sensory, mental or physical handicap, unless such policies or practices are necessary for the performance of the job and no less discriminatory alternatives are possible.
- $((B_{\overline{*}}))$ <u>E.</u> "Employment" means any and all terms and conditions and policies and practices of employment including, but not limited to, hiring, firing, upgrading, demotion, recruiting, transfer, lay-off, termination, pay rates and advertisement, hours and conditions of work.
- F. "Handicap" means any physical or mental impairment which substantially limits one or more major life activities.
- $((E_{\tau}))_{\underline{G}}$. "Minority" includes Blacks, Asians, Pacific Islanders, American Indians, Alaska Natives, Hispanics and Mexican-Americans.
- H. "Qualified Handicapped Person" means a handicapped person who, with reasonable accommodation, can perform the essential functions of the job in question.
- I. "Reasonable Accomodation" means steps taken to modify facilities used by employees or to modify a particular job component which enables an otherwise qualified handicapped person to perform the essential functions of the job.

 $((F_7))_{\underline{J}.}$ "Underrepresentation" means presence in a contractor's work force of minorities, ((and)) women, and handicapped persons in proportionate numbers lower than the goals established for the contractor's business under this chapter.

((G:--"Yendors"-means-any-contractor-selling-or-supplying materials;-equipment-and-supplies-to-the-county:))

SECTION 2. Ordinance 4528, Section 2, and K.C.C. 12.16.020 are hereby amended to read as follows: Nondiscrimination - General. No contractor, subcontractor, or union doing business with the county, or furnishing workers or services in connection therewith, shall discriminate against any person on the basis of race, color, creed, religion, sex, age, nationality, marital status or the presence of any sensory, mental or physical handicap (((provided-that-such-handicap-does-not-hinder-the performance-of-the-job)) in an otherwise qualified handicapped person in employment, and no such contractor, subcontractor, or union shall violate any of the terms of RCW Chapter 49.60, Title VII of the Civil Rights Act of 1964, or any other applicable federal, state or local law or regulation regarding nondiscrimination in employment.

NEW SECTION. SECTION 3. Non-discrimination - The Handicapped. In addition to the general prohibition against discrimination stated in Section 2 of this ordinance, the following additional non-discrimination provisions relating to employment of handicapped persons shall apply to contractors, subcontractors, or unions doing business with or furnishing workers or services to King County.

- A. Reasonable accomodation. Contractors shall make reasonable accomodation to the known physical or mental limitations of an otherwise qualified handicapped applicant or employee unless the contractor can demonstrate that the accomodation would impair or cause undue hardship on the operation of the contractor's business.
- B. Pre-employment Inquiries. A contractor may not conduct a pre-employment medical examination or make a pre-employment inquiry as to whether an applicant is a handicapped person or as to the nature or severity of a handicap. A contractor may, however, make pre-employment inquiry into an applicant's ability to perform job-related functions. Nothing in this section shall prohibit a contractor from conditioning an offer of employment on the results of a medical examination prior to initiation of the employment, if all entering employees are subjected to such an examination regardless of handicap.

SECTION 4. Ordinance 4528, Section 3, and KCC 12.16.030 are hereby amended to read as follows:

Goals and timetables - Affirmative action required.

A. GOALS. The executive shall annually set goals and timetables for minority and female employment and the employment of handicapped persons by contractors doing business with King County, ((which-goals-shall-be)) based on appropriate work force, demographic or other relevant data. These goals shall be set forth in the county's affirmative action plan. ((Where;-due-to-the-nature-of-the-business;-the-goals-established for-employment-with-King-Gounty-in-the-county's-affirmative action-plan-are-similarly-appropriate-and-relevant-for-county centractors;-those-goals-shall-be-adopted-for-compliance-with this-section;)) The ((setting;)) monitoring, and evaluating of

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a contractor's performance in attempting to meet goals shall be
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       based on total hours of employment and training of minorities,
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       ((and)) women, and handicapped persons at the contractor's
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       locations and establishments in King County or at the
       contractor's locations and establishments where work under
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       contract with King County is being performed and contracted for
       when such occurs outside King County.
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           ((B.--GUIDELINES.--Guidelines-for-the-determination-of
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       underrepresentation-and-employment-goals-will-include,-but-not
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       be-limited-te:))
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             ((1.--Minorities-and-women-in-the-local-labor-market;))
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             ((2.--Minorities-and-women-presently-in-the-trade-or-job
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       eategery;))
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             ((3:--Minorities-and-women-seeking-employment-in-or-with
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       the-requisite-skills-for-the-trade-or-job-eategory;))
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             ((4:--Minorities-and-women-presently-in-apprenticeship-or
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       ether-training-programs-in-the-trade-or-job-eategory;))
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             ((5:--Minerities-and-wemen-seeking-admission-te
       apprenticeship-or-other-training-programs-in-the-trade-or-job
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       eategery:))
           B. GOAL SETTING METHODOLOGY FOR MINORITIES AND WOMEN.
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       Employment goals shall be established for two industry
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       categories, construction contractors and vendors/service
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       contractors, using a multi-factor availability analysis.
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       multi-factor analysis shall be based on four factors with each
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       factor being assigned a specific weight as follows:
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             FACTORS
             1. Representation of women and minorities among those
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       employed in King County in each industry category (weight = 50%);
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- 2. Representation of women and minorities in the King County labor market (weight = 25%);
- 3. Representation of women and minorities among the unemployed in King County (weight = 15%);
- 4. Representation of women and minorities in the general population of King County (weight = 10%).
- C. GOAL SETTING METHODOLOGY FOR HANDICAPPED PERSONS.

 Employment goals for handicapped persons shall be established using the methodology deemed most relevant and the statistical data deemed the most current and representative of the availability of handicapped persons by the affirmative action office, and shall, to the extent possible, be consistent with the methodology used to establish employment goals for the handicapped for the county's internal work force.
- D. ALTERNATIVE GOAL OPTION. Contractors may establish goals independently if they believe the King County goals are not applicable to their specific situation. Contractors who secure King County's assent in pursuing this option must use a multi-factor analysis with methodology and data sources approved by the county.
- $((6 \div))$ E. AFFIRMATIVE ACTION REQUIREMENT. Where a contractor's employment statistics demonstrate that minorities, ((and/er)) women and/or handicapped persons are underrepresented in its work force in relationship to the goals established by the executive, contractor, subcontractors, and unions doing business with the county, or providing workers or services in connection therewith, shall take affirmative action measures, as stipulated in this chapter, to increase the representation of minorities, ((and)) women and handicapped persons at locations

and establishments where projects and work are being done under contract with King County. Affirmative action steps shall be based on what is reasonably required to achieve employment goals which will cure underrepresentation. Underrepresentation of minorities, ((and)) women and handicapped persons will not itself be deemed a violation of this chapter where reasonable affirmative action measures are adopted and are being implemented in good faith.

F. EXEMPTIONS. Contractors who enter into contracts with King County valued at less than five thousand dollars in a given calendar year shall be exempt from the affirmative action requirements of this chapter. This exemption does not affect nondiscrimination requirements which apply to all contractors doing business with King County.

SECTION 5. Ordinance 4528, Section 4, and KCC 12.16.040 are hereby amended to read as follows:

Minimum affirmative action measures. The evaluation of a contractor's compliance with this chapter shall be based upon the contractor's effort to achieve maximum results from its affirmative action program. The contractor shall document these efforts and shall implement affirmative action steps at least as extensive as the following:

((A---Reporting---Periodic-reporting-of-employment statistics-and-affirmative-action-policies-and-procedures-as-may be-requested-by-the-King-Gounty-executive-or-his-designee-))

 $((B_{\overline{*}}))$ A. Policy Dissemination. Internal and external dissemination of the contractor's equal employment opportunity policy; posting of nondiscrimination policies and of the requirements of this chapter on bulletin boards clearly visible to all employees; notification to each subcontractor, labor union or representative of workers with which there is a collective bargaining agreement or other contract, subcontract,

or understanding, of the contractor's commitments under this chapter; inclusion of the equal opportunity policy in advertising in the news media and elsewhere; discussion of equal employment opportunities and affirmative action policies with new employees during employee orientation; discussions with managers and supervisory personnel regarding the policies and their roles and responsibilities in the implementation of the program under this chapter.

((G_T)) <u>B.</u> RECRUITING. Adoption <u>and implementation</u> of recruitment procedures designed to increase the representation of women, ((and)) minorities <u>and handicapped persons</u> in the pool applicants for employment; including, but not limited to, establishing and maintaining a current list of minority, ((and)) female, <u>and handicapped recruitment sources</u>, providing these sources written notification of employment opportunities ((;-and-selicitation-of-bids-for-subcontracts-from-firm-whose subcontracts-from-firms-whose-employment-profile-meets-the affirmative-action-goals-established-under-this-chapter;)) <u>and</u> advertising vacant positions in newspapers and periodicals which have minority, female and/or handicapped readership.

((D_T)) <u>C.</u> SELF-ASSESSMENT AND TEST VALIDATION. Review of all employment policies and procedures, including review of tests, <u>recruitment</u>, hiring and training practices and policies, performance evaluations, seniority policies and practices, job classifications and job assignments, to assure that they do not discriminate against, or have a discriminatory impact on, minorities, ((and)) women <u>and handicapped persons</u> and validation of all tests and other selection requirements where there is an obligation to do so under state or federal law.

 $((E_{\overline{\bullet}}))$ D. RECORD REFERRALS. Maintain a current file of applications of each minority, ((and)) female and handicapped

persons applicant or referral for employment indicating what action was taken with respect to each such individual and the reasons therefor. Contact these people when an opening exists for which they may be qualified. Names may be removed from the file after ((three-years)) twelve months have elapsed from their last application or referral.

((F:--NOTIGE-OF-UNION-NONGOOPERATION:--Provide-immediate written-notifications-to-the-executive-when-the-union-or-unions with-which-the-contractor-has-a-collective-bargaining-agreement contract-or-understanding-has-not-referred-to-the-contractor-a minority-person-or-woman-sent-by-the-contractor;-or-when-the contractor-has-other-information-that-the-union-referral-process has-impeded-the-contractor-s-efforts-to-meet-its-obligations under-this-chapter:))

E. NOTICE TO UNIONS. Provide notice to labor unions of the contractor's nondiscrimination and affirmative action obligations pursuant to this chapter. Contractors shall also notify the executive if labor unions fail to comply with the nondiscrimination or affirmative provisions.

 $((G_{\overline{*}}))$ <u>F.</u> SUPERVISORS. Ensure that all supervisory personnel understand and are directed to adhere to and implement the nondiscrimination and affirmative action obligations of the contractor under this chapter. Such direction shall include, but not be limited to, adherence to, and achievement of, affirmative action policies in performance appraisals of supervisory personnel.

((H.)) <u>G. EMPLOYEE</u> TRAINING. <u>When reasonable</u> ((B))<u>develop</u> on-the-job training opportunities which expressly include minorities, ((and)) women, and handicapped persons and sponsor and/or utilize, training/educational opportunities for the

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advancement of women, minorities and handicapped persons
employed by the contractor, subject to acceptance by the county
affirmative action office.

- H. RESPONSIBLE PERSON. Designate an employee who shall have the responsibility for implementation of the contractor's affirmative action program.
- I. PROGRESS REPORTING. Prepare as part of the affirmative action plan an analysis and report on the progress made toward eliminating the underrepresentation of women, minorities and handicapped persons in the contractor's workforce on an annual basis.
- J. CONTRACTOR TRAINING. In addition, contractors who do not meet employment goals for women, minorities and handicapped persons and who do not have approved affirmative action plans may be required to attend county sponsored training programs on relevant areas of affirmative action and equal employment opportunity.

SECTION 6. Ordinance 4528, Section 5, and K.C.C. 12.16.050 are hereby amended to read as follows: Contract requirements. The county's policy, as stated in this chapter, requiring nondiscrimination in contractor or subcontractor employment and affirmative action shall be included in all county contracts. Any violation of the specific provisions of this chapter and of any term of the affidavit of compliance required herein, including reporting requirements, shall be deemed a violation of this chapter. Any such violation shall be further deemed a breach of a material provision of the contract between the county and the contractor. Such breach shall be grounds for cancellation, termination, or suspension, in whole or in part, of the contract by the county, or for invoking the enforcement provisions of the contract of this chapter providing for penalties, liquidated damages, or other remedies, and may result

in ineligibility for further county contracts; provided, that underrepresentation of minorities, ((and)) women and handicapped persons and the failure or inability of any contractor to achieve employment goals will not be a violation where that contractor has adopted and pursued a reasonable affirmative action program in compliance with this chapter. The burden is on the contractor to demonstrate its compliance with this chapter.

SECTION 7. Ordinance 4528, Section 6, and KCC 12.16.060 are hereby amended to read as follows:

Precontract qualification. Prior to becoming eligible for all awards of any county contract, contractors must first be certified by the county administrative officer or his designee as having complied with the provisions of this section. The county shall not enter into a contract with nor receive products and services from an ineligible contractor.

- A. WORK FORCE DATA. All contractors entering into contracts or agreements with King County valued at ((ene thewsand)) five thousand dollars or more shall submit to the county executive a total personnel inventory employment profile providing minority, ((and)) female and handicapped employment data. This requirement shall also apply to contractors who accumulate contracts which total five thousand or more in a given calendar year. The executive may determine the form in which this data shall be provided.
- B. COMPLIANCE AFFIDAVITS AND UNION STATEMENTS. All contractors entering into contracts with King County of more than ten thousand dollars, or which in the aggregate result in yearly sales to King County of more than ten thousand dollars, shall submit an affidavit of compliance, in the form provided by the county, demonstrating their commitment to comply with the

provisions of this chapter, and shall further submit a signed statement of compliance from a union or employee referral agency. The affidavit of compliance shall set forth the contractor's specific employment goals, minimum affirmative action requirements, reporting requirements and other such provisions as the executive deems necessary and appropriate for compliance with and enforcement of this chapter; provided, that the affidavit of compliance shall not require actions or goals inconsistent with the standards, guidelines and affirmative action measures set forth in this chapter; provided further, that in lieu of the affidavit the executive may accept a statement pledging adherence to an existing contractor affirmative action plan where the provisions of the plan are found by the executive to substantially fulfill the requirements of this chapter.

C. VENDORS, YEARLY RENEWALS. Vendors who became qualified under subsections A. and B. of this section shall remain so qualified until October 31st of the year in which they were qualified and shall be entitled to bid and be considered for the sale of materials, supplies and equipment at any time during that year without requalification. Further, upon submittal of an updated employment profile, such vendor's qualification shall be extended from year to year.

During such time as a vendor remains continuously qualified under this chapter to do business with King County, the affidavit of compliance initially submitted to gain qualification shall be deemed to be effective and in force without further renewal or resubmission. Should qualification lapse or be terminated at any time due to a failure to submit an annual employment profile or upon a finding of violation of this chapter, the county having previously complied with notice of hearing provisions, a new affidavit of compliance and employment profile shall be required prior to vendor's being requalified.

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SECTION 8. Ordinance 4528, Section 7, and K.C.C. 12.16.070 are hereby amended to read as follows: Statements from unions. Contractors required to submit compliance affidavits to include a union statement from a union or worker referral agency shall do so on forms provided by the executive. The statement shall be in writing, signed by the authorized officers or agents of all labor unions or agencies referring workers or providing or supervising apprenticeship or other training programs from whom the contractor obtains employees. The statement shall affirm that the signer(s)'s organization has no practices and policies which discriminate on the basis of race, color, creed, religion, sex, age, marital status, the presence of any physical, mental or sensory handicap, or national origin, that the signer(s)'s organization will affirmatively cooperate in the implementation of the policies and provisions of this chapter, and that the organization consents and agrees that recruitment, employment, and the terms and conditions of employment under all contracts with the county shall be in accordance with the purposes and provisions of this chapter.

SECTION 9. Ordinance 4528, Section 8, and KCC 12.16.080 are hereby amended to read as follows:

Subcontractors. For projects and contracts over one hundred thousand dollars, the prime contractor shall be required to submit to King County, along with its qualifying documents under this chapter, employment profiles, affidavits of compliance, reports and union statements from its subcontractors in the same manner as these are required of the prime contractor. Reporting requirements of the prime contractor during the contract period

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will apply equally to all subcontractors. As a condition of their contract, prime contractors shall be responsible for both the submission of affidavits and reports and for requiring their subcontractors and vendors to employ racial minorities, ((and)) women, and handicapped persons. Any violation of this chapter or the requirments of the affidavit of compliance by the subcontractor will be deemed a violation by the prime contractor and subject to the sanctions and penalties set out in the contract and in this chapter.

SECTION 10. Ordinance 4528, Section 12 and KCC 12.16.120 are hereby amended to read as follows:

Sanctions. After the hearing, the executive or hearing examiner shall make written findings and conclusions and ((may undertake)) shall order one or more of the following:

- Dismissal of the complaint when a violation is found not to have occurred;
- В. Suspension or cancellation of the contract in part or in whole;
 - Disqualification of the contractor;
- Exclusion from future contracts or vending until demonstration of compliance;
- Liquidated damages of up to ten percent of the full contract amount;
- F. Enforcement of any provision of the contract providing other remedies, such as penalties or liquidated damages for violation of contractual provisions, or enforcement of any other remedy available at law to the county.

SECTION 11. Ordinance 4528, Section 13 and KCC 12.16.130 are hereby amended to read as follows:

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Additional sanctions. In addition to any other remedy 1 available under the laws of King County and the State of 2 Washington $((A_{\overline{*}}))$ any person, firm, corporation, business, 3 union, or organization that prevents or interferes with a Á contractor's efforts to comply with the requirements of this 5 chapter or which submits false or midleading information to any 6 King County department or employee concerning compliance with 7 this chapter shall be subject to a civil penalty of up to five R ((hundred)) thousand dollars for each occurrence, the county 9 having previously complied with the notice and hearing provisions 10 of this chapter. 11 NEW SECTION. SECTION 12. Severability. The provisions of 12 this ordinance shall be effective in all cases unless otherwise 13 provided for by State or Federal Law. The provisions of this 14 ordinance are separate and severable. The invalidity of any 15 clause, sentence, paragraph, subdivision, section, or portion of 16 this ordinance or the invalidity of the application thereof to 17 any person or circumstances shall not affect the validity of the 18 remainder of this ordinance, or the validity of its application 19 to other persons or circumstances. 20 INTRODUCED AND READ for the first time this 21^{32} 21 of July____, 1986. 22 PASSED this 22nd day of September, 1986. 23 KING COUNTY COUNCIL KING COUNTY, WASHINGTON 24 25 26 ATTEST: 27 28 24 29 October_, 1986. day of APPROVED this 30 31 King County Executive 32 33

ATTACHMENT A

Proposed Ordinance 86-423, relating to contract compliance (discrimination and affirmative action in employment by County contractors...) and amending Ordinance 4528 and K.C.C. 12.16.

STATEMENT OF FINDINGS AND INTENT

The County's contract compliance program was initiated in 1969 with the adoption of Ordinance 198, "An ordinance relating to discrimination in employment by County contractors, subcontractors or vendors, establishing policies and penalties for non-compliance". The ordinance prohibited discrimination in employment practices, and required firms of 25 or more employees or contracts of \$10,000 or more with the County to report minority employment utilization and affirmative actions which could be taken to increase minority representation. Penalties for non-compliance with the ordinance were also specified.

After ten years, Ordinance 198 was superceded by Ordinance 4528, which cited Title VII of The Civil Rights Act of 1964 and other state or federal laws regarding non-discrimination in employment as a supplement to RCW 49.60 to provide the statutory basis for the program. In addition to prohibiting discrimination, Ordinance 4528 expanded contract compliance requirements to overcome the effects of past discrimination by specifying that annual employment goals were to be established by the Executive for women and minorities based on certain guidelines related to workforce and demographic data.

Ordinance 4528 also provided that when a contractor's employment statistics indicated underrepresentation based on the established employment goals, a series of affirmative action measures were to be undertaked "based on what is reasonably required to achieve employment goals which will cure underrepresentation". Underrepresentation of women and minorities was not termed a violation where reasonable measures were implemented in good faith. Only contracts of less than \$1,000 were excluded from the affirmative action requirement. Ordinance 4528 also expanded the definition of discrimination to include marital status and handicap "unless such policies or practices are necessary for the performance of the job and no less discriminatory alternatives are possible".

In 1985, the Council adopted Ordinance 7312, approving the annual goals for the contract compliance, affirmative action and minority/women's business programs, and expressed concerns through provisos to the ordinance regarding the historically high level of non-compliance with the employment goals of the contract compliance program.

In response to the provisos, the Executive branch prepared the 1985 Contract Compliance Report which documented the employment of women and minorities by County contractors and recommended several strategies to enhance compliance with the goals of the program.

This ordinance (Proposed Ordinance 86-423) revises the contract compliance program to include non-discrimination measures regarding the employment of handicapped individuals consistent with federal regulations. Secondly, as reflected in the Contract Compliance Report for 1985, the County recognizes that 77% of the contractors are not meeting the current employment goals. While failing to meet goals does not mean a violation of Ordinance 4528, because there are alternative means of achieving compliance, revisions to Ordinance 4528 should substantially improve the quality and practical remedial value of the contract compliance program. The revisions require a more sophisticated goal-setting methodology, reflective of the availability of women, minority and handicapped persons in various industry categories. Additional revisions update the required affirmative action measures and exempt contracts of under \$5,000 from the affirmative action requirements of the ordinance.

The County will review the experience of the improved goal-setting methodology and other modifications, and based on such experiences determine the need for future changes to the ordinance.

This ordinance was developed during a series of public meetings with the assistance of the County Affirmative Action Advisory Committee and other interested and affected individuals.

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